## Congress of the United States

Washington, DC 20510

November 18, 2019

The Honorable John Kennedy Chairman Subcommittee on Financial Services and General Government Senate Committee on Appropriations Washington, D.C. 20510

The Honorable Mike Quigley Chairman Subcommittee on Financial Services and General Government House Committee on Appropriations Washington, D.C. 20515 The Honorable Christopher Coons Ranking Member Subcommittee on Financial Services and General Government Senate Committee on Appropriations Washington, D.C. 20510

The Honorable Tom Graves
Ranking Member
Subcommittee on Financial Services
and General Government
House Committee on Appropriations
Washington, D.C. 20515

Dear Chairman Kennedy, Ranking Member Coons, Chairman Quigley, and Ranking Member Graves:

As the House and Senate begin work on conferencing the Fiscal Year 2020 Financial Services and General Government Appropriations bill, we urge you to support increased funding for election security grants, and for the Election Assistance Commission (EAC).

Today, more than at any other time in our nation's history, election officials face unique challenges that require federal support. As we approach the 2020 elections, we must ensure that they have the resources they need to combat foreign interference and ensure that every American has easy access to the ballot box.

## **Election Security Grants**

Despite the progress made by many state and local election officials, more must be done to secure our elections. In his July 2019 testimony before Congress, FBI Director Chris Wray stated that, "The Russians are absolutely intent on trying to interfere with our elections." The Senate Select Committee on Intelligence has issued two bipartisan reports on Russia's interference in the 2016 elections. The report confirmed that Russia conducted sophisticated influence operations, hacked political committees and campaigns, and targeted election administrators and private technology firms responsible for manufacturing election systems. In Illinois, the names, addresses, birth dates, and partial social security numbers of thousands of registered voters were exposed. We also learned that the election systems in two Florida counties were hacked by the Russians, and the Department of Homeland Security is conducting forensic analysis on computers used in North Carolina after it was revealed in the Mueller Report that a voting software company was hacked.

In the face of these threats, experts are asking Congress to take action. At a House Homeland Security Committee hearing in February, a bipartisan group of secretaries of state called on Congress to increase support for election security. Alabama Secretary of State John Merrill, a Republican, testified that "additional funding is imperative to ensure voting equipment can remain up-to-date and voting systems can remain secure to protect the data of those citizens." This summer, a group of 22 state attorneys general sent a letter urging Congress to support election security funding and legislation. Calls for help from the states underscore the urgent need for the federal government to step up its efforts to strengthen election security across the country.

Recently, the Senate Subcommittee on Financial Services and General Government voted to approve \$250 million in grants to state and local governments to improve election security. This is far less than what is required to address ongoing election security concerns, and is less than half of the \$600 million appropriated by the House this June. State and local officials require significant resources to improve election security and modernize election infrastructure. In addition to having more funding, the House Appropriations Committee includes language that would help strengthen our elections, like ensuring that federal dollars are used to replace paperless machines and improve election cybersecurity. As you work to pass appropriations for FY20, we urge you to include the highest possible appropriation and to accept the strong requirements enumerated in the House bill. These provisions are necessary to ensure election officials have the resources they need to secure our elections.

## **Election Assistance Commission**

In addition to providing increased funding for election security grants, we must fully fund the Election Assistance Commission (EAC), the federal agency charged with promoting security standards and best practices for voting machines and election administration. The EAC provides vital assistance to election officials, and it is the only federal agency responsible for testing and certification for voting systems. Since its creation in 2002, the EAC has become an essential partner for our local and state election officials. Given ongoing threats following the 2016 election, the EAC's work is more important than ever.

Despite the Commission's critical role in promoting election security, it has been perennially understaffed and underfunded. A recent report by the Commission's inspector general found that the agency's budget for salaries and administration has fallen from a high of \$18 million in 2010, to a mere \$8 million in 2019,<sup>4</sup> a decline made worse when accounting for inflation. With only 22 staff, the Commission has less than half of the employees it had in 2010.<sup>5</sup> Consequently, the Commission has been unable to develop a dedicated cyber assistance unit, despite repeated requests from state and local officials. Finally, if Congress is going to require the Commission to

<sup>&</sup>lt;sup>1</sup> https://homeland.house.gov/imo/media/doc/Testimony-Merrill.pdf

<sup>&</sup>lt;sup>2</sup> https://www.congress.gov/bill/116th-congress/senate-

 $<sup>\</sup>frac{bill/2524/summary/25?q=\%7B\%22search\%22\%3A\%5B\%22Financial+Services+and+General+Government+Appropriations\%22\%5D\%7D\&r=2$ 

<sup>3</sup> https://www.congress.gov/116/bills/hr3351/BILLS-116hr3351rfs.pdf

<sup>4</sup> https://www.eac.gov/assets/1/6/OIG Strategic Plan FY 2020-2025 Final.pdf

<sup>&</sup>lt;sup>5</sup> https://www.govexec.com/management/2019/09/senates-election-security-funding-bill-leaves-key-agency-strapped-cash/160167/

administer additional election security grants, as it should, it must also ensure that the Commission has sufficient resources to administer them properly and carry out its broader mission.

It is vital to ensure that the EAC, the only federal agency charged with improving federal elections, has the funding it needs to be successful. The FY20 budget in the Senate for the EAC is \$11,995,000 while the House appropriated \$16,171,000. This is a difference of \$4,426,000 and all EAC Commissioners, including the Republican Commissioners, have said that the agency cannot continue to properly function on the Senate funding levels. As you finalize appropriations for FY20, we urge you to fund the EAC at the House level and ensure that there are strong strings attached to the election security grants.

The security of our elections is paramount, and we are grateful for your work to ensure that state and local officials across the country have the resources and support they need as we head into another election year.

Thank you for your consideration of this request.

Sincerely,

Amy Klobuchar

United States Senator

Michael F. Bennet

United States Senator

Tampiy Baldwin

United States Senator

Richard Blumenthal

Richard Blumes

United States Senator

Cory A. Booker

United States Senator

Benjamin L. Cardin

United States Senator

Robert P. Casey, Jr.
United States Senator

Catherine Cortez Masto
United States Senator

Tammy Duckworth
United States Senator

Richard J. Durbin United States Senator

Dianne Feinstein
United States Senator

Kirsten Gillibrand United States Senator

Kirsten Gillibrand

Kamala D. Harris United States Senator Margaret Wood Hassan United States Senator

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Tim Kaine United States Senator

Angus S. King, Jr. United States Senator Edward J. Markey United States Senator Robert Menendez
United States Senator

Gary C. Peters
United States Senator

Jacky Rosen United States Senator

Jeanne Shaheen United States Senator

Debbie Stabenow United States Senator

Tom Udall United States Senator

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Jeffrey A. Merkley

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Jon Tester United States Senator

Chris Van Hollen United States Senator



Thomas R. Carper United States Senator

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Sherrod Brown United States Senator

Maria Cantwell
United States Senator

Kyrsten Sinema United States Senator Ron Wyden
United States Senator

Martin Heinrich United States Senator

Doug Jones
United States Senator

Brian Schatz United States Senator